

Virginia APCO/NENA/Interoperability Conference 2024

BUILD, JOIN, OR BOTH? BEST RADIO SYSTEM FOR MY AGENCY

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Federal Engineering®

INTRODUCTION



Brad Barber:

- 39 years of public safety experience, including public safety system management and support, & emergency communications consulting
- 19 years as a public safety consultant

Federal Engineering Inc:

- Four+ decades of experience with emergency communications systems
- Over 2,500 successful projects





AGENDA

- Key Considerations & Process
- Build, Join, or Both Examples
- Broadband Push-To-Talk
- Recap
- ٠Q&A
- Closing



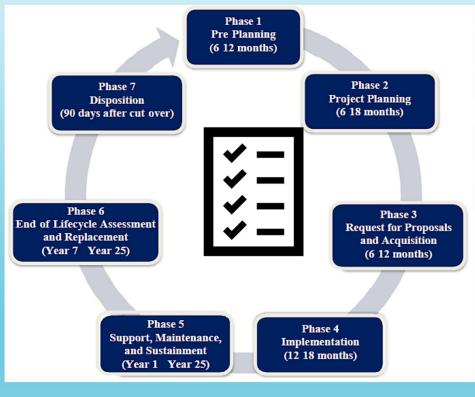


KEY CHALLENGES





IT'S A PROCESS!



- Emergency Communications System Lifecycle Planning Guide Compendium: Best Practices, Considerations, and Recommended Checklists DHS - 2018
- Identify the requirements -What is needed and why?
- Which solutions will meet most, if not all, of these requirements?
- > How will the solution be funded?
- How will the solution be supported?
- > How will the solution evolve?

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THE THREE C'S



Coverage

Drives the number and location of sites

Primary system performance driver

Impacts scope, schedule, budget, and performance



Capacity

Determines the number of radio channels needed,

Defines Grade of Service (GoS) during routine and emergency events

Impacts budget and performance





Complexity

Resiliency, security, features, etc.

Capabilities of the system

Impacts scope, schedule, budget, and performance

TYPICAL BUILD SCENARIOS



Entity builds a standalone system

Less dependency on third-party timelines and requirements



Interoperability must still be considered in design



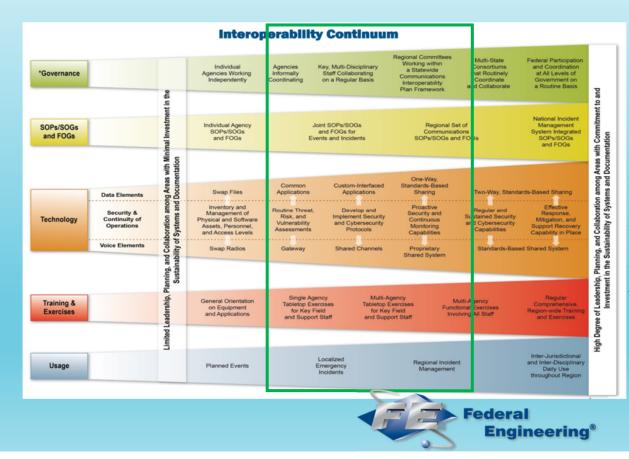
More direct control over system coverage, capacity, and capabilities



More control over the system O&M and lifecycle support, but also higher (typically) costs



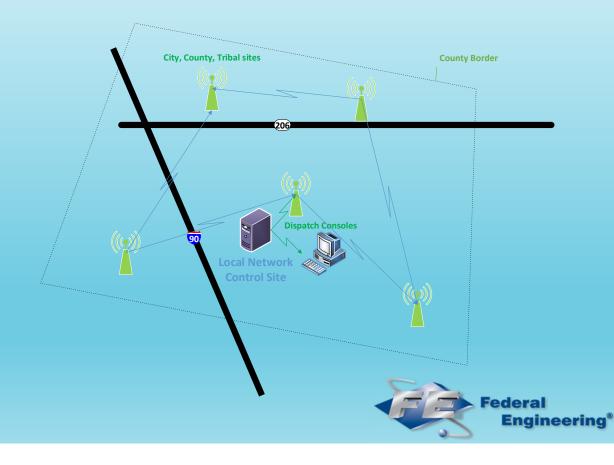
BUILD



"Gateways provide an interim interoperability solution as agencies move toward shared systems." "A clear understanding of the nature and availability of interoperable(shared) communications channels in a given area is essential to prevent congestion, and to assure that shared channels and/or talk groups can be assigned quickly and to appropriate end users when needed."

DHS Interoperability Continuum 2021

BUILD (CONCEPTUAL) SYSTEM



- Coverage focused on agency calls for service, portable coverage
- Network control site(s) are local
- Backup operations connectivity is local
- Interoperability and capacity during events may be an issue
- Governance process may need to be developed

CHALLENGES & BENEFITS

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Build, design, and implement cycles are only subject to local coordination, consultation, and approval processes

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May not include all desired features, functions, and capabilities due to funding constraints



Vendor-based support may not be familiar with needs in your area



Lifecycle support plans designed for local needs or plans.

Technology upgrades do not necessarily require coordination with others



TYPICAL JOIN SCENARIOS

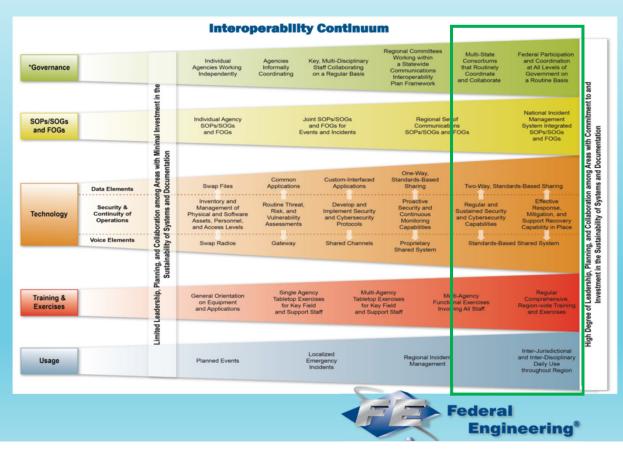
Local entity joining a regional or statewide system with or without coverage enhancements

Requires MOU, Interlocal agreement, MOA, or similar agreement to define the terms of engagement, each party's responsibilities, technical requirements, costs, ongoing support, governance, etc

Less control over system O&M and lifecycle support, but also lower costs (potentially) than standalone options



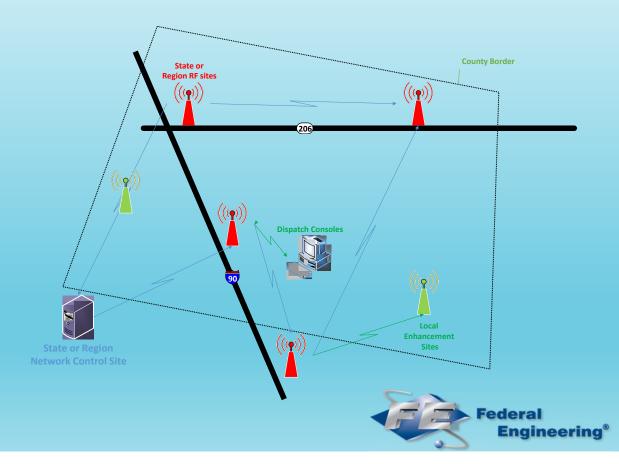
JOIN



Regional shared systems are the optimal solution for interoperability. "...standards-based shared systems promote competitive procurement and a wide selection of products to meet specific user needs. An optimal technology solution can be provided with proper talk group architecture and capacity planning, and both operability and interoperability addressed by system design."

DHS Interoperability Continuum Brochure 2021

JOIN (CONCEPTUAL) SYSTEM



- State or Regional system coverage focused on major roadways, mobile coverage
- Network control sites in another area
- Must address backup operations if connectivity to network control site(s) is lost
- Interoperability with state or regional partners
- Governance process typically well defined

CHALLENGES & BENEFITS



May include features, functions, and capabilities that a local solution would struggle to fund and implement



Potentially more support from "local" resources familiar with needs in your area



Lifecycle support plans may not be consistent with local needs or plans

Technology upgrades require coordination with others



TYPICAL "BOTH" SCENARIOS



Local entity builds a standalone system but also interfaces to a regional or statewide system for interoperable communications



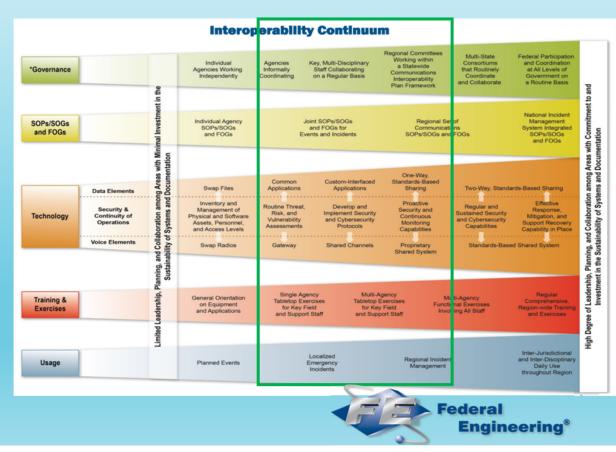
Local entity typically responsible for the cost of connecting to the host system

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Still requires MOU, Interlocal agreement, MOA, or similar agreement to define the terms of engagement, each party's responsibilities, technical requirements, costs, ongoing support, governance, etc.



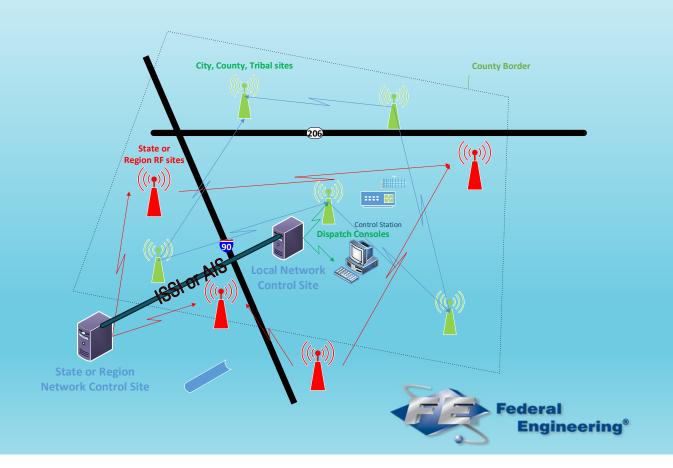
BOTH



"Gateways provide an interim interoperability solution as agencies move toward shared systems." "A clear understanding of the nature and availability of interoperable(shared) communications channels in a given area is essential to prevent congestion, and to assure that shared channels and/or talk groups can be assigned quickly and to appropriate end users when needed."

DHS Interoperability Continuum 2021

BOTH (CONCEPTUAL) SYSTEM



- Interoperability can be accomplished by:
 - Cross programming (same bands/technologies)
 - Direct system-to-system connections (ISSI or AIS)
 - Gateway or control station connections
- Rules of engagement must be clearly defined and documented
- Detailed planning and training are required to execute successfully

CHALLENGES & BENEFITS

Local build, design, and implement cycles may be longer due to additional coordination, consultation, and approval processes



May include features, functions, and capabilities that a local solution would struggle to fund and implement



More interoperability potential than a build-only option



Lifecycle support plans may not be consistent with local needs or plans

Technology upgrades require coordination with others



BROADBAND PTT ENHANCEMENTS



Broadband push-to-talk (PTT) or BBPTT uses broadband, e.g., LTE and Wi-Fi, to deliver one-to-many communications



Can provide quality of service (QoS), priority, and preemption (QPP) but may not translate across carriers



May be carrier-based (integrated) or over the top. Carrier-based systems are not directly interoperable.

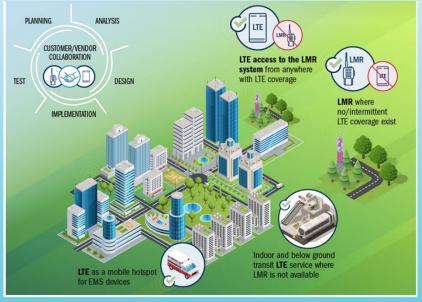


BBPTT services can also connect to LMR systems, including P25 networks via an ISSI-connected gateway or DMR via AIS



WHY USE A BBPTT NETWORK?

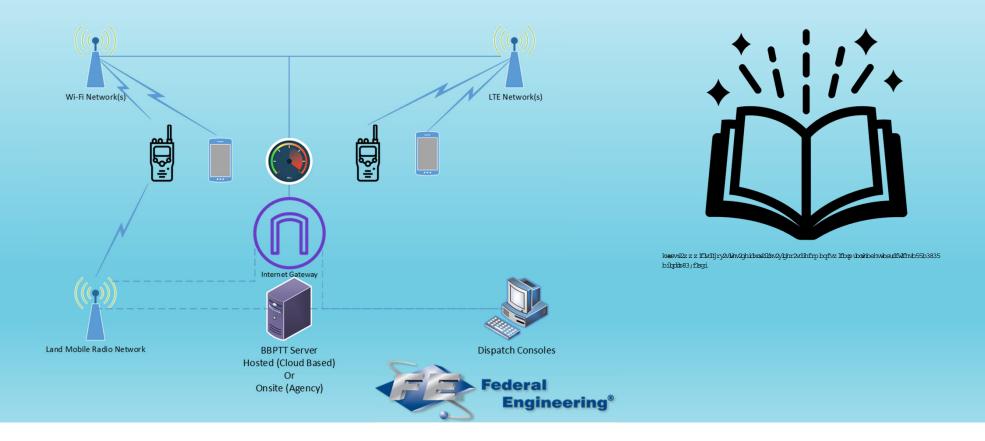
- Coverage enhancement or fill-in
- Roaming outside the LMR coverage area
- Back up to the LMR system
- Additional capabilities
 - Messaging
 - Location information



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BB PTT ENHANCEMENT (CONCEPTUAL)



CHALLENGES & BENEFITS

SLA(s) with the provider strongly recommended

magnitude Requires governance policies and procedures for LTE devices



Lack of interoperability between carriers





System Characteristics	Build	Join	Join and Build			
Coverage	Local area focus	Wide area focus	Expanded area focus			
Interoperability	Local area focus	Wide area focus	Expanded area focus			
Scalability	Local control	Regional/State control	Regional/State and Local control			
Governance	Local control	Regional/State control	Regional/State control			
Sustainability	Internal dependencies	External dependencies	External dependencies			
Costs (capital & operations)	100% local	Shared – coverage enhancements 100% local	Some shared costs			
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TAKEAWAYS







Often driven by external and nontechnical factors



Requires extensive analysis, time, effort, and commitment



Needs stakeholder and sponsor buy-in and support

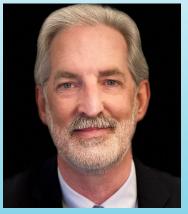


Must include <u>capital</u>, <u>operational</u>, and <u>lifecycle costs!</u>

A robust lifecycle support plan is a crucial requirement, as technology and user needs are not static!



CONTACT INFO





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RESOURCES

• DHS Guidance

- <u>https://www.cisa.gov/resources-tools/programs/emergency-communications-state-local-tribal-and-territorial-coordination</u>
- <u>https://www.cisa.gov/news-events/news/updated-2018-emergency-communications-system-lifecycle-planning-guide-release</u>
- <u>https://www.cisa.gov/resources-tools/resources/interoperability-continuum</u>
- <u>https://www.cisa.gov/safecom</u>
- https://www.cisa.gov/safecom/encryption
- https://www.cisa.gov/safecom/project-25
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